

SQELT PROJECT (https://www.evalag.de/en/research/sgelt/the-project/): ils/#project/b8a93e06-2000-4a82-9fac-90b3b

SUSTAINABLE QUALITY ENHANCEMENT IN HIGHER EDUCATION LEARNING AND TEACHING. Integrative Core Dataset and Performance Data Analytics



SQELT Multiplier Event (Euro-Region Training Workshops)

at Danube University Krems (DUK):

Learning and Teaching (L&T) Indicators in Higher Education: Propositions and Outlook

Where & When: Virtual (Zoom-based) Meeting (in English) on Monday, November 30 (2020), 2:00-4:00pm in the afternoon (CET).

CET time zone link: https://www.timeanddate.com/time/zones/cet

Program:

- Theodor Leiber (Evaluationsagentur Baden-Württemberg, evalag) & David F. J. Campbell (Danube University Krems, DUK): Welcome Address, Introduction to SQELT Project (2:00-2:19pm);
- David F. J. Campbell (Danube University Krems, DUK): L&T Indicators, Overview and Typology, Performance Data Governance and Management (PDM & PDGM), Outlook on the Learning Organization (2:3) on (2:20 2:49pm);
- Theodor Leiber (Evaluationsagentur Baden-Württemberg, evalag): The SQELT Strategic Partnership as a Case Study: (General) Perspectives and Insights for Benchlearning (2:50-3:19);
- 4. General Discussion (3:20-3:59pm);
- 5. Closure of the Multiplier Event at 4:00pm

Registration link (English): https://www.donau-uni.ac.at/en/uni hing-and-learning-indicators.html Registration link (German): https://www.donau-uni.ac.at/de/universitaet/fakultaeten/bildung-kunst-architektur/depart-

Abstract and Context of the SQELT Project:

Abstract and Context of the SQELT Project: "Quality assurance (QA) and quality enhancement in higher education institutions (HEIs), particularly in learning and teaching (L&T), is more important than ever because of the requirements of knowledge societies and socio-economic mobility in a globalized world. ... Therefore the SQELT project aims at establishing a comprehensive set of performance indicators (PIs) and quality evaluation instruments for assessing HEIs performance quality in L&T.... The SQELT project intends to contribute to the "Research on Indicators of Teaching Quality', which re-cently was also recommended to the European Parliament. The project has situ Transational Project Meestings and nine Multiplier Events, among them one International Evaluation Workshop, one International Conference and serve Euro-Region Dissemination Workshops. The main target groups of the SQELT project are HEIs' actors in L&T and stakeholders Interested in L&T quality enhancement, such as students, parents, employers, HE politics, QA agencies." (https://www.avalag.de/forschung/sgelt/the-project/%L=76%27)

FLYER for SQELT Multiplier Event at Danube University Krems on Monday, November 30 (2020), 2:00-4:00 pm (Fiyer Status: No



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https://www.evalag.de/sgelt



Introduction to the Erasmus+ Strategic Partnership SQELT

(Sustainable Quality Enhancement in Higher Education Learning and Teaching)

Motivation, Goals and Methodology



Theodor Leiber evalag (Evaluation Agency Baden-Wuerttemberg), Mannheim, Germany





3rd Multiplier Event – Euro-Region Workshop Austria

Danube University Krems, Austria, 30 November 2020

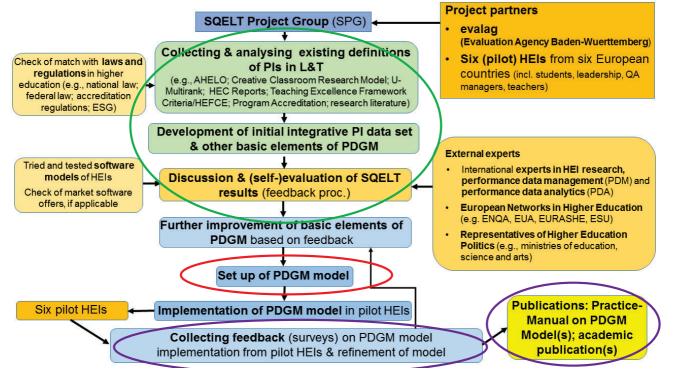
Co-funded by the Erasmus+ Programme of the European Union	Strategic partnership ar	nd case study	UNIVERSITY
Country	University	Characteristics	No. students
Austria	Danube University Krems	Further education	9,000
Belgium	Ghent University	Comprehensive university	41,000
Italy	University of Milan	Comprehensive university	63,000
Poland	Jagiellonian University Kraków	Comprehensive university	44,000
Portugal	University of Aveiro	Natural, social, engineering, medical sciences; polytechnics profile; Public foundation under private law	15,000 ^{Iy}
United Kingdom	Birmingham City University	Health social, engineering sciences; business and law; art, media and design; Polytechnics roots	24,000
Germany	evalag	HE research, evaluations, accreditations, counseling	n/a
Netherlands	M. Beerkens, Uni Leiden	External expert	-
Norway	B. Stensaker, Uni Oslo	External expert	—
Portugal	C. Sarrico, CIPES	External expert	- 2



Goals and methodology

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Workflow (schematic main steps) of SQELT project (updated)





Goals and methodology



- Literature analysis and review (qualitative content analysis & material inference)
- Document analysis (qualitative content analysis & material inference)
- Six European universities: in-depth qualitative case study
- Focus group discussions (Structured interviews)
- Online survey

- Addressed stakeholders
 - Students
 - Teachers
 - Leadership
 - QM staff
 - (HE politics)

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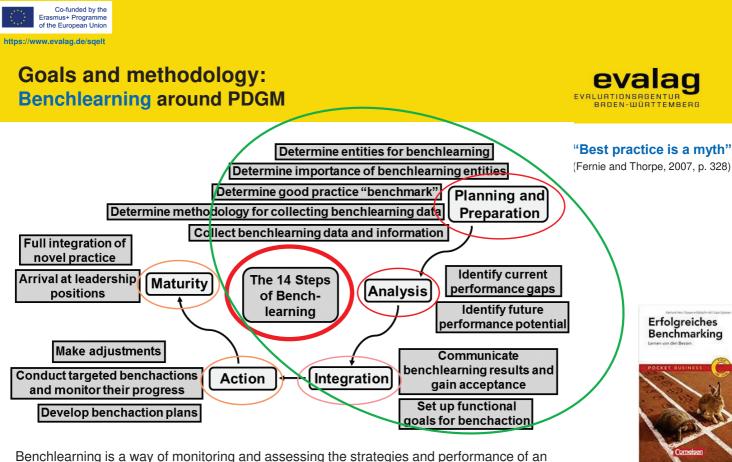
Goals and methodology



- Two main goals: individual benchlearning at partner HEIs & intensive case study including generic results (e.g. SQELT Guideline; publications) (e.g. Leiber, 2019b; SI in QHE)
- Aims at comprehensive set of performance indicators (PIs) for L&T and their PDGM framework (comprehensive: of large scope; covering or involving much; inclusive; thorough; far-reaching; broad; widespread; detailed; cross-disciplinary; different from "perfect")
- Builds on available scholarly models of PDGM in L&T, pertinent/esearch literature, benchlearning and surveys with respect to PDGM models of sample HEIs, and external experts' knowledge
- Builds on various PI models (e.g. AHELO; Creative Classroom Research Model (Uni Leuven); U Multirank; HEC Reports; TEF/HEFCE; Program Accreditation; NSSE Engagement Indicators; QILT (Australian Quality Indicators for L&T); ...)

					Outp	outs of SQEL	T project				
O20 Questio- nnaire	O1 6 Bench- learning Reports	O3 6 Baseline Reports	O4 Compre- hensive PI set	O5 Compre- hensive PI set	O6 Compre- hensive PI set	O7 Evaluation Report	O8 PDGM Policy	O9 Compre- hensive PI set	O10 Report on PI Assessment	O11 SQELT Guideline	O12 Publica- tions

Λ



Benchlearning is a way of monitoring and assessing the strategies and performance of an organization against comparable, good-practice competitors; it includes an ongoing performance improvement strategy and change management process.



(Widespread) Anecdotal opinions & 'misunderstandings' around PIs in (L&T of) higher education (bring motivation)



Smarter

6

- Unclear/vague/diverse concepts of: quality, performance, indicator, learning, teaching, etc.
- Unclear or even questionable whether PIs are related to/grasp quality/the degree to which quality performance objectives [can be or] are being met
- Unclear how PIs are/can be measured
- Related: "There are hundreds of L&T theories"
- · (Tacit) Assumption that isolated PIs are sufficient for evidence-informed decision-making
- (Tacit) Assumption that a few core PIs suffice for decision-making and governance
- · No overview available in the form of a comprehensive PI set
- Pls are quantitative Pls only
- · Assumption that performance measurement issues can be communicated within 1:30 min





Main results

- SQELT Guideline (open access document) •
 - Performance Data Governance and Management (PDGM) Policy
 - Comprehensive PI set
 - Ethical Code of Practice for (Performance) Data Management
 - . . .
- Peer-reviewed Publications



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Main results

Publications

- Leiber, T., 2019, A general theory of learning and teaching and a related comprehensive set of performance indicators for higher education institutions. Quality in Higher Education 25 (1), 76-97.
- Leiber, T., 2020, Performance data governance and management in learning and teaching: Basic elements and desiderata in the light of a European case study. (accepted for publication; preprint)
- Sarrico, C., 2021, Quality Management and Performance Measurement in Higher Education: Main Challenges and Solution Approaches (working title). (in preparation)
- Beerkens, M., 2021, Evidence-Informed Steering in Higher Education: From Performance Indicators to 'Big Data' (working title). (in preparation)
- Pohlenz, P., 2021, Innovation, Professionalisation and Evaluation in Academic Teaching and Student Learning: Implications and Impact on Quality Management in Learning and Teaching (working title). (in preparation)
- Leiber, T., 2021, Justifying and Contextualising Performance Indicators of Learning and Teaching: The Role of Theories of Learning and Teaching (working title). (in preparation)
- Bruckmann, S., Claeys, J., Costa, D., Kane, D., Rafael, J., Rosa, M., and Williams, J., 2021, Learning Analytics and Data Ethics in Performance Data Management: A Benchlearning Exercise Involving Six EU Universities (working title). (in preparation)
- Barbato, G., Bugai, J., Campbell, D., Cerbino, R., Ciesielski, P., Feliks, A., Milani, M., and Pausits, A., 2021, Performance Indicators in Learning and Teaching Quality: Lessons from a European Research Project (working title). (in preparation)
- Huisman, J., and Stensaker, B., 2021, Performance Governance and Management in Higher Education Revisited: International Developments and Perspectives (working title). (in preparation) © Theodor Leiber - leiber@evalag.de / www.evalag.de



The SQELT Strategic Partnership as a Case Study: (General) Perspectives and Insights for Benchlearning

Theodor Leiber

evalag (Evaluation Agency Baden-Wuerttemberg), Mannheim, Germany

SQELT Multiplier Event 3 – Euro-Region Workshop Austria

30 November 2020 Danube University Krems, Austria

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Content

- The SQELT Strategic Partnership as a case study
- Benchlearning model
- Areas of Benchlearning in Performance Data Governance & Management (PDGM) and their strategic SWOT analyses
 - PDGM Policy
 - (Digital) PDM system
 - Performance indicator set
 - Ethics of PDGM
- Conclusions (selection)
- Open questions and limitations of the SQELT case study (selection)

Keywords: benchlearning; ethics of performance data governance and management (PDGM); PDGM policy; performance indicators; strategic SWOT analysis



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The SQELT Strategic Partnership as in-depth case study



https://www.evalag.de/sqelt/

- Focused the object of contextualised PDGM systems in L&T at six European HEIs (representing the bounded system case)
- Used multiple sources of evidence for a descriptive, exploratory and evaluative case study design (Harrison et al., 2017, Section 4) which should tend to produce generic results.
- Sources of evidence: focus group interviews with several stakeholder groups (teachers, students, quality management staff, leadership); an online survey with the same stakeholder groups that were approached on national and European levels; expert feedback on selected project outputs; a strategic SWOT analysis; a comprehensive reception of research literature; and discussion groups at several multiplier events.

"Path-breaking research is, by definition, exploratory" (Gerring, 2004, p. 349). © Prof. Dr. Dr. Theodor Leiber – leiber@evalag.de – http://www.evalag.de



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Benchlearning of PDGM and its areas

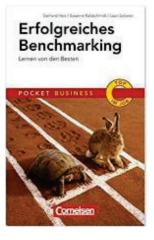


Systematic benchlearning is fundamental to any development and implementation process of PDGM

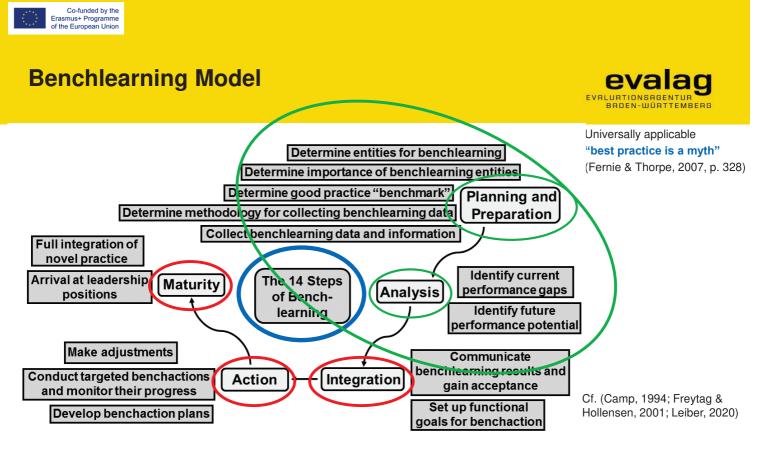
Dimensions of benchlearning object in SQELT case study

- Performance Data Governance and Management (PDGM) Policy
- (Digital) Performance Data Management (PDM) System
- Performance Indicator (PI) Set
- Ethics of PDGM
- Resources

Focus on Analysis step of Benchlearning model







BENCHLEARNING is a way of monitoring and assessing the strategies and performance of an organisation against comparable, good-practice competitors; it includes an ongoing performance improvement strategy and change management process.

Smarter University 5

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Strategy matrix for SWOTs of a selected area of analysis/dimension of BL object

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		esses (V defined; pr				unities (C efined; prio		Threats (T) (clearly defined; prioritised)				
	1.	2.	3.		1.	2.	3.		1.	2.	3.	
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1.												
2.												
Other measures	Other measures to overcome weaknesses (M/W)			Other m advanta (M/O)	Other measures to avoid threats (M/T)							
1.												
2.												

Revised after (Leiber, Stensaker & Harvey, 2018, p. 355, Table 3)



Strategy matrix "aims at **utilising strengths to overcome weaknesses, exploit** opportunities and avoid threats" (Leiber, Stensaker & Harvey, 2018, p. 355). © Theodor Leiber – <u>Leiber@evalag.de</u> / www.evalag.de

 stakeholders need to be able to access PDM data and information in appropriate and responsible ways (at certain sample HEIs) Meta-strategic decision to build a HEI-wide PDM system that works for all relevant stakeholders in appropriate ways (at certain sample HEIs) Willingness of leadership and staff to establish organisational structures and processes aimed at optimizing the processing and presentation of the oblected performance (at and information (e.g. installation of debute bureaucracy team; consolidation of IT works) (at certain sample HEIs) Underpinning PDGM by established and accepted educational structures and the goals of the stablish verse in sample HEIs) Underpinning PDGM by established and accepted educational strategy (at certain sample HEIs) Underpinning PDGM by established and accepted educational strategy (at certain sample HEIs) S SW Establish shared understanding of the various strategy deciments, the celebrate; learn; improve) of performance (at across the process (evaluate; control; budget; motivate; promote; learn; improve) of profM at institutional leadership level and across the larger ganisational levels Coelebrate; learn; improve) of profM at institutional leadership level and across the pains on various organisational levels Coelebrate; learn; improve) of profM at institutional levels M MW M MW 	of		SWOTs of PDGM	and its							
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	Jnivers	sity	© Theodor Leib	oer – <u>leiber@evalag</u>	.de / <u>wv</u>	ww.eval	lag.de	(Leiber, 2020, Table 2)			



Recommendations for PDGM Policy



7

PDGM Policy regulates issues of PD strategy, governance, management; ethics and responsibility, including sustainability, quality, accessability & usability of information & data about HEI performance; **investments** of human & financial resources

Core purposes of a **PDGM Policy** include (see "SQELT Guideline"; SQELT-MIO 2020)

- Defining roles & responsibilities for different data creation & usage types, cases or situations, & establishing clear lines of accountability;
- Developing good quality practices for effective management & protection of (performance) data;
- Protecting the HEI's data against internal & external threats; particularly, assuring protection of privacy, academic freedom, intellectual property, information security & compliance;
- Ensuring that the HEI handles (performance) data in accordance with applicable laws, regulations & standards;
- Ensuring that the HEI effectively **documents a (performance) data trail** within the processes associated with accessing, retrieving, exchanging, reporting, managing & Universito ring of data.



Template¹

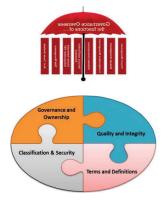
Performance Data Governance and Management Policy (PDGMP)

of [insert name of higher education institution]

With Focus on Performance Data of Learning and Teaching, including Learning Data Analytics, to be Accompanied by Supporting Documents

Governance Guidelines/PDGM Policy

Full version will be available after end of SQELT project (https://www.evalag.de/sgelt/)



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	Content	
Background Information Policy Framework and Principles Policy Framework and Principles Governance and Ownership Quality and Integrity Quality and Integrity Classification and Security Terms and Definitions Addendum: Twelve Additional Principles of Learning Data Analytics Policy Review Policy Review 1 Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Policy Statement	
Policy Framework and Principles Governance and Ownership Quality and Integrity Quality and Integrity Classification and Security Terms and Definitions Addendum: Twelve Additional Principles of Learning Data Analytics Policy Review Policy Review 1 Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Policy Provisions	4
Governance and Ownership.	Background Information	4
Quality and Integrity Classification and Security Terms and Definitions Terms and Definitions Addendum: Twelve Additional Principles of Learning Data Analytics Policy Review Policy Review 1 Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Policy Framework and Principles	4
Classification and Security	Governance and Ownership	4
Terms and Definitions	Quality and Integrity	8
Addendum: Twelve Additional Principles of Learning Data Analytics 1 Policy Review 1 Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Classification and Security	8
Policy Review 1 Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Terms and Definitions	9
Further Assistance 1 Appendices 1 Appendix 1: Data Management Lifecycle 1 Appendix 2: Data Governance Roles and Responsibilities 1	Addendum: Twelve Additional Principles of Learning Data Analytics	9
Appendices	Policy Review	11
Appendix 1: Data Management Lifecycle	Further Assistance	11
Appendix 2: Data Governance Roles and Responsibilities	Appendices	
	Appendix 1: Data Management Lifecycle	
References	Appendix 2: Data Governance Roles and Responsibilities	
	References	

Recommendations for EIOD towards PDGM Policy (see "SQELT Guideline": SQELT-MIQ 2020)

	(See "SQLEI Guidenne , SQLEI-WIG 2020)	
PDGM domains	Domain decisions	Potential roles or locus of responsibility
Data principles and responsibilities: clarifying the role of performance data (PD)	What are the uses of performance data (PD) for the organisation (i.e. the university)? What are the mechanisms for communicating organisational uses of PD on an ongoing basis?	PD owner, individual and organisational PD producer/supplier PD processor and dresser (e.g.
as an asset and the responsibilities	What are the desirable behaviours for employing PD as assets? How are the opportunities for sharing and reuse of PD identified? How does the regulatory environment influence the organisational uses of PD?	ranker) PD steward PD custodian PD consumer Organisational PD committee/council
Data quality including data processes and technology: establishing the requirements of intended use of PD	What are the standards for PD quality with respect to accuracy, timeliness, completeness and credibility? What is the strategy for establishing and communicating PD quality? How will PD quality as well as the associated strategy be evaluated?	PD owner, individual and organisational PD subject matter expert PD quality manager PD quality analyst
Data interpretation: establishing the semantics of PD to make it interpretable	What is the program for documenting the semantics of PD? How will PD be consistently defined and modelled so that it is interpretable? What is the plan to keep different types of meta-PD up-to-date?	Organisation PD architect Organisation PD modeller PD modelling engineer PD architect Organisation architecture committee
Data access: specifying access requirements of PD	What is the organisational value of PD? How will risk assessment be conducted on an ongoing basis? How will assessment results be integrated with the overall compliance monitoring efforts? What are PD access standards and procedures? What is the program for periodic monitoring and audit for compliance? How is security awareness and education disseminated? What is the program for backup and recovery?	PD owner, individual and organisational PD beneficiary Chief information security officer PD security officer Technical security analyst Organisation architecture development committee
Data life cycle: determining the definition, production, retention and retirement of PD	How is PD inventoried? What is the program for PD definition, production, retention, and retirement for different types of PD? How do the compliance issues related to legislation affect PD retention and archiving?	Organisation PD architect Information chain manager

Framework issues for PDGM, adopted from (Kathri & Brown, 2010, p. 149) with revisions

	Erasmus+ Programme			s of P				•••				
Streng	0				_			esses				
Availability of improvement-oriented conceptualisation of existing (quantitative) PIs of L&T (at certain sample HEIs)							 Not all (quantitative) PIs that could be relevant for L&T quality improvement at the HEI are defined and/or collected and/or used (a certain sample HEIs) (e.g. lack of teachers' view points in the PI sets; g in the L&T environment PIs; broad topic of student assessment is not looked at) 					
 High comparability of (quantitative) PIs in national HE system because of Ministry-driven standardization (at certain sample HEIs) 							n			to adequately add le HEIs) (e.g. becau		
	Availability of c certain sample H	lose-to-complete Els)	e HEI-specific s	et of quan	titat	ive PIs (at 3. 4.	R Cr fc D	eliability of PI da ollection through f or collecting data/in evelopment of (c	aculty and proc nformation) (wid quantitative) P	ation is often quest essing by staff; vario despread; at certain is that do not adeq	ous mechanisms sample HEIs)	
								ertain HEI perfor				
~						5.			ig PDGM to on	ly quantitative (und	der-complex) Pl	
	rtunities	litional (quantitat					nreats			that HEIs can or w		
 close-to-complete, HEI-specific set (e.g. filling gaps; completing profile such as continuing education and Lifelong Learning; Learning Analytics; Education for Sustainable Development) Gaining more transparency with respect to organisational performance through use of internal (quantitative) PIs (at certain sample HEIs) Enhancing the availability of data and information on social impact of HEI performance after integration on national students' survey (at certain sample HEIs) 								ased on rankings)		few simple (quanti		
Strate		s recommendati	ons for organis	sational de	evelo	pment						
	W							0			т	
	1.	2.	3.	4.	5.			1.	2. 3	•	1.	
S	S/W							S/O			S/T	
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3.	-	-	-	-	-			-	-	-	-	
М	M/W	E. J. M.						M/O			M/T	
	Complete collected and used, HEI-specifi	Evaluate performance monitoring needs of HEI and revise existing (small)	acquisition and stratify methodology	Evaluate (existing) set for adequate representa / grasp of	ation		with e	Complete PI set towards close-to- complete HEI- specific set	internal	Foster the development of a national student survey	Education about the explanatory possibilities and limits of PIs and rankings etc.	



Conclusions



11

- Benchlearning and strategic SWOT analyses exhibit the need of several EIOD initiatives to further develop, improve & refine the PDGM models of the case study universities
 - Procedures of data processing & communication, software platforms & responsible organisational bodies for collecting & interpreting Pls must be (further) developed to improve quality as well as usability & accessibility of data & information; particularly: need of better organizing PDGM systems that avoid multiple island solutions & unnecessary resources' consumption.
 - The **organisational performance monitoring needs of HEIs** must be balanced with demands from education politics & traditional disciplinary attitudes.
 - Processes, organisational bodies & human resources for fostering participative responsibility for PDGM including more efficient decision-making of collegial bodies must be established.
 - Educational strategies (mission, values, vision) must be established, including the prospects & ambiguities of PDGM & Learning Data Analytics.



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Critical success factors of PDGM (may be supportive to guidance for other HEIs that engage in developing their PDGM) (based on the stocktaking & benchlearning insights of the SQELT project including stakeholder focus group surveys & discussions):

- **Provide justifiable belief in success promises of PDGM** surveyed stakeholders are often unsure about the possibility to fulfil all promises of PDGM, particularly Learning Data Analytics.
- Leadership engagement is a core driver of PDGM development & implementation some stakeholders diagnose insufficient engagement of leaders in PDGM.
- Reflected understanding and practice of PD(G)M based on adequate/sufficient & self-determined, HEI adequate PI sets is also of basic importance surveyed stakeholders see various deficits in their HEIs' PI sets.
- Reflected and applied PDGM ethics is indispensable this is seen as a very important issue by most surveyed stakeholders (while the willingness to practice this theoretical insight does not always seem to keep pace with the claimed importance).
- An adequate financial climate is necessary underfinanced & project-driven L&T is often experienced as one of the obstacles to implement appealing PDGM solutionscarter

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Some limitations of the case study

Limitations of SQELT project

- SQELT project limited in time (36 months) and funding
- **Time window too short for** PDGM-related **EIOD:** the BL steps Integration, Action, Maturity can only be addressed after the project's lifetime
- Impact analysis explorative (instead of strict before-after comparison)
- Fluid stakeholder participation in HEIs (particularly students)
- •

Limitations of Benchlearning

- Danger of viewing BL as a one-time project; focusing on quantitative output data; self-mirroring; emulating, mimicking competitors; fostering rat race
- Organisations' inability of readiness and flexibility to implement change; inability of transparency and communication; fear of detecting and exposing weaknesses (and threats)
- Problem of complexity and costs



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Limitations of SWOT analysis

Some limitations of the case study

- SWOT analysis may lack links to an implementation phase
- SWOT analysis may use unclear and ambigious words and phrases
- Can inform strategic decisions but does not necessarily automatically offer solutions
- Though it is relatively cheap and focuses on the most important factors, SWOT analysis cannot replace more in-depth research
- SWOT execution becomes complicated if factors are uncertain or many-sided with respect to the four factor types of strengths, weaknesses, opportunities and threats

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- SWOT analysis does not prioritise issues
- ...

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Addendum: Other most prominent/frequent weaknesses and threats

- Complicatedness of decision-making processes because of institutionalised understanding of open-ended knowledge-based deliberative decision-making and acting in the collegial university of academics (cannot be completely overcome)) [W-PDGM]
- Little joined-up working in PDGM within the HEI (at certain sample HEIs) [W-PDGM]
- Low involvement of users in the design and validation processes of the PDM-suggested improvements to be implemented (at certain sample HEIs)) [W-PDGM]
- <u>Relevant PI data and information is not available to every relevant stakeholder</u> (at certain sample HEIs) [W-PDGM]
- There is a <u>bottleneck in communication</u> as performance data and information are accessible only to a few people (at certain sample HEIs) [W-PDGM]
- Lack of integrated PDM system (e.g. data warehouse) of all PIs, instead <u>parallel island</u> solutions, i.e. numerous performance data and information is stored locally and in unstructured forms which makes it difficult to use it systematically and on an operational level (at certain sample HEIs) [W-PDGM]
- Dependence of performance data reporting on the commitment of programmes' directors (at certain sample HEIs) [W-PDGM]



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Addendum: Other most prominent/frequent weaknesses and threats



- Learning Analytics is in its very early infancy (at most sample HEIs) [W-PIs]
- Various uncoordinated and/or incompatible software solutions in DPDM are used in the HEI (at certain sample HEIs) [W-(D)PDM]
- <u>Resources allocated for the implementation and sustainability of the DPDM model are not</u> <u>enough</u> (at certain sample HEIs) [W-RES]
- Implement and develop DPDM system in spite of limited resources and underfinancing (at certain sample HEIs) [T-RES]
- Raise third-party funding and/or research projects for DPDM implementation and development [T-RES]

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Addendum: Other most prominent/frequent weaknesses and threats



- **Privacy concerns related to PDM models are not recognized** ("no sensibility for ethical issues") (at certain sample HEIs) [W-ETH]
- Privacy concerns (e.g. teacher evaluations; students' satisfaction; students' study success) limit accessibility of performance data and information (cannot be avoided) [T-ETH]
- **Different subject areas of the HEI are under different ministerial authorities** (e.g. medicine and other faculties) (at certain sample HEIs) [W-PDGM/POL]
- Available performance data and information is partly not analysed or analyses not published "because of policy decisions" (at certain sample HEIs) [W-PDGM/POL]
- Imbalance towards policy-driven PIs (at certain sample HEIs) [W-PDGM/POL]
- Ministry-driven PI sets which do not entirely fit the HEI's profile and needs (at certain sample HEIs) [T-PDGM/POL]
- Ministry-driven changes in PDM of HE could restrict the autonomy of HEIs and faculties, e.g. in the context of PDM relating to debates about student fees, value for money etc. (at certain sample HEIs) [T-PDGM/POL]
- "Hidden agendas" of HE politics for PDM (e.g. policy-driven sets of PIs) (at certain sample HEIs) [T-PDGM/POL]



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